

Message Text

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LIMITED OFFICIAL USE SECTION 1 OF 3 THE HAGUE 6983

DEPT FOR S/NM, DEA FOR TRI, CUSTOMS FOR INTERNATIONAL
OPERATIONS

E.O. 11652: NA
TAGS: SNAR NL
SUBJECT: NARCOTICS TRAINING FACILITIES

REF: STATE 284346

1. THE QUESTIONS IN PARAGRAPH 5 REFTEL ARE ANSWERED IN PARAGRAPH 7 BELOW. PARAGRAPHS 2-6 PROVIDE BACKGROUND INFORMATION.

2. THE AGENCIES THAT ENFORCE NARCOTICS LAWS IN THE NETHERLANDS ARE 1) THE MUNICIPAL POLICE OF CITIES ABOVE 25,000 POPULATION, WHO COME UNDER THE MINISTRY OF THE INTERIOR, 2) THE STATE POLICE, WHO ALSO SERVE CITIES UNDER 25,000, RUN THE NEW NATIONAL NARCOTICS UNIT, ARE LIAISON WITH INTERPOL AND WHO COME UNDER THE MINISTRY OF JUSTICE, 3) THE CUSTOMS, WHO COME UNDER THE MINISTRY OF FINANCE, AND 4) THE ROYAL MARECHAUSSEE, THE PARA-MILITARY, INTERNAL SECURITY FORCES,
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WHO COME UNDER THE MINISTRY OF DEFENSE.

3. THE MUNICIPAL AND STATE POLICE ARE BOTH DIVIDED INTO ROUGHLY TWO CATEGORIES: UNIFORMED POLICE AND DETECTIVES. DETECTIVES ARE CHOSEN FROM THE RANKS OF THE UNIFORMED POLICE AND RETURN TO IT IN ORDER TO QUALIFY FOR PROMO-

TIONS. THE UNIFORMED POLICE DEAL FOR THE MOST PART WITH STREET-LEVEL NARCOTICS CRIME; THE DETECTIVES WITH MAJOR NARCOTICS TRAFFICKING.

4. THE TRAINING FOR BOTH THE MUNICIPAL AND STATE POLICE IS THE SAME BUT, EXCEPT FOR DETECTIVES AND OFFICERS, USES SEPARATE FACILITIES. ALL POLICE BEGIN WITH ONE YEAR OF SCHOOLING AS CADETS, AND THEN SPEND TWO MONTHS ON DETAILS WITH A SENIOR POLICE OFFICER BEFORE GOING OUT ON THEIR OWN. DETECTIVES RECEIVE AN EIGHT-WEEKS BASIC COURSE AT THE DETECTIVE SCHOOL IN ZUTPHEN; SOME LATER ARE ENROLLED IN SHORTER SPECIALIZED COURSES AT THE SAME SCHOOL.

5. THE CUSTOMS SERVICE HAS APPROXIMATELY 3,000 OFFICIALS WORKING AT ENTRY POINTS, INCLUDING THE BORDERS, SEAPORTS AND AIRPORTS, CONTROLLING THE ILLICIT FLOW OF GOODS. THESE OFFICIALS START THEIR CAREERS WITH FOUR MONTHS AT THE CUSTOMS EDUCATION INSTITUTE IN ELSPEET, GO ON TO SIX MONTHS ON THE JOB TRAINING, AND THEN, WHILE CONTINUING TO WORK IN THE FIELD, RETURN TO THE INSTITUTE ONE DAY A WEEK FOR ONE YEAR.

6. THE MARECHAUSSEE COMPRISE MILITARY AND INTERNAL SECURITY POLICE. THEY WORK CLOSELY WITH CUSTOMS, BUT WHEREAS CUSTOMS OFFICIALS CONTROL THE FLOW OF GOODS, THE MARECHAUSSEE CONTROL THE MOVEMENT OF PEOPLE ACROSS BORDERS. THE MARECHAUSSEE HAVE A CONSIDERABLE ROLE TO PLAY IN ENFORCING NARCOTICS LAWS. THEIR PRIMARY NARCOTICS - RELATED WORK, INVOLVES INTERCEPTING TRAFFICKERS WHO ATTEMPT TO CROSS BORDERS AND CONTROLLING THE ILLEGAL LIMITED OFFICIAL USE

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IMMIGRANTS WHO ARE THE MAJOR COURIERS. THE MARECHAUSSEE ALSO POLICE DRUG OFFENSES COMMITTED BY MILITARY PERSONNEL. IN ADDITION, SINCE, 1966, THE MARECHAUSSEE HAVE HELPED OUT SHORT HANDED POLICE FORCES IN MAJOR CITIES LIKE AMSTERDAM AND THE HAGUE. THIS STOP GAP ASSIGNMENT HAS LED THE MARECHAUSSEE TO SECOND 125 MEN TO THE AMSTERDAM UNIFORMED POLICE AND 25 TO THEIR DETECTIVE FORCES, FOUR OF WHOM ARE WORKING WITH THE SPECIAL NARCOTICS SQUAD. WE FOUND IN OUR SURVEY THAT THE MARECHAUSSEE ARE WELL EQUIPPED TO HANDLE NARCOTICS ENFORCEMENT, SINCE THEY HAVE PROBABLY THE MOST EXTENSIVE TRAINING IN NARCOTICS OF ANY DUTCH LAW ENFORCEMENT OUTFIT.

7. THE FOLLOWING ANSWERS ARE KEYED TO THE QUESTIONS IN PARAGRAPH 5 REFTTEL.

A. Q: DO HOST GOVERNMENT AGENCIES OR ORGANIZATIONS CONCERNED WITH NARCOTICS CONTROL HAVE A NARCOTICS TRAINING

PROGRAM PER SE? A: IF "A NARCOTICS TRAINING PROGRAM PER SE"
MEANS AN INTEGRATED NARCOTICS PROGRAM FOR ALL THE AGENCIES
OR ORGANIZATIONS CONCERNED WITH NARCOTICS CONTROL, THE
ANSWER IS NO. WITH THE EXCEPTION OF THE MUNICIPAL AND
STATE POLICE, WHOSE TRAINING IS COMBINED, EACH AGENCY
PERFORMS ITS OWN NARCOTICS TRAINING. IF ON THE OTHER HAND
THE PHRASE MEANS A NARCOTICS TRAINING PROGRAM WITHIN EACH
AGENCY OR ORGANIZATION INVOLVED, THE ANSWER IS A QUALIFIED
YES. THE MUNICAIPAL AND STATE POLICE HAVE A TRAINING PROGRAM
WHICH INCLUDES A FEW HOURS OF INSTRUCTION ON NARCOTICS
LAWS AND IDENTIFICATION FOR CADET POLICEMEN, STREET WORK
IN THE COMPANY OF A SENIOR OFFICER, A FEW HOURS MORE OF
COURSEWORK ON NARCOTICS DETECTION FOR JUNIOR DETECTIVES
AND A SPECIAL TWO WEEK COURSE FOR SENIRO DETECTIVES THAT
IS DEVOTED EXCLUSIVELY TO NARCOTICS ENNFORCEMENT. THE
MARECHAUSSEE HAVE EXTENSIVE, CAREET LONG NARCOTICS TRAINING,
INCLUDING A SPECIAL SIX WEEK COURSE FOR SPECIAL INVESTIGATORS.
THE CUSTOMS SERVICE TREATS NARCOTICS AS PART OF ITS GENERAL
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TRAINING PROGRAM.

B. Q: DO THESE AGENCIES PROVIDE NARCOTICS TRAINING
AS PART OF OTHER LAW ENFORCEMENT TRAINING PROGRAMS: A:
YES. SPECIAL NARCOTICS TRAINING EXISTS ONLY THE
MARECHAUSSEE SPECIAL INVESTIGATORS AND FOR DETECTIVES. THE
LATTER IS A TWO WEEK COURSE GIVEN AT THE DETECTIVE SCHOOL AT
ZUTPHEN. THIS IS SCHEDULED THREE TIMES A YEAR, WITH AN
ENROLLMENT OF 15 IN EACH COURSE, DIVIDED ABOUT EVENLY
BETWEEN DETECTIVES FROM THE MUNICIPAL AND STATE POLICE. SO

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FAR, 60 DETECTIVES HAVE BEEN THROUGH THE COURSE SINCE IT
WAS FIRST GIVEN LAST YEAR. THERE ARE PLANS NEXT YEARTO
DOUBLE THE NUMBER OF TIMES IT IS OFFERED. THE CURRICULUM
CLOSELY FOLLOWS THAT OF THE TWO WEEK COURSE GIVEN BY DEA,
REVISED TO SUIT CONDITIONS IN THE NETHERLANDS. IT IS TAUGHT
BY PERSONNEL FROM THE NATIONAL NARCOTICS UNIT, THE AMSTERDAM
AND ROTTERDAM MUNICIPAL POLICE, THE DISTRICT ATTORNEY FOR
THE EASTERN PART OF HOLLAND, AND PERSONNELFROM THE JELLINEK
CLINIC AN AMSTERDAM. ANOTHER SPECIAL COURSE ON NARCOTICS
IDENTIFICATION ANDDETECTION TECHNIQUES, LASTING JUST ONE
DAY, WAS GIVEN THIS YEAR TO ALL 3,000 CUSTOMS OFFICIALS
TO PROVIDE THEM THE MATERIAL THAT HAS NOW BEEN INCORPORATED
IN THE FOUR MONTH BASIC TRAINING COURSE PROVIDED ALL NEW
EMPLOYEES. Q: HOW MEANINGFUL AND HOW INTENSIVE IS IT, AND
AT WHAT LEVELS DOES IT EXIST -- NATIONAL, STATE, LOCAL?
A: THE COURSES, SO FAR AS WE CAN TELL, VARY IN MEANING AND
INTENSITY FROM THE FEW HOURS GIVEN TO POLICE CADETS TO
THE SIX WEEKS GIVEN TO SOME MARECHAUSSEE. ALL THE GEOGRAPHIC
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ENTITIES ARE COVERED BY THESE COURSES, GIVEN THE SMALL SIZE
OF THE NETHERLANDS.

C. Q: WHAT GENERAL LAW ENFORCEMENT TRAINING FACILITIES EXIST?

A: THE INTERIOR MINISTRY OPERATES THE FOLLOWING SCHOOLS FOR
MUNICIPAL POLICE: 1. THE BASIC SCHOOL FOR MUNICIPAL POLICE
IN ZUTPHEN, 2. EREGIONAL INSTITUTES IN AMSTERDAM, ROTTERDAM,
THE HAGUE, HEERLEN, LOCHEM AND LEUSDEN, AND 3. THE CENTER FOR
STUDIES FOR HIGHER POLICE OFFICIALS (REFRESHER COARSE) IN
HEELSUM. THE INTERIOR MINISTRY ALSO OPERATES SCHOOLS FOR
BOTH THE MUNICIPAL POLICE AND STATE POLICE: 1. THE NETHER-
LANDS POLICE ACADEMY (FOR OFFICERS), IN APELDOORN, 2. THE
DETECTIVE SCHOOL, IN ZUTPHEN AND 3. THE TRAFFIC SCHOOLS, IN
BILTHOVEN AND ZANDVOORT. THE JUSTICE MINISTRY OPERATES
1. THE TRAINING SCHOOL FOR THE STATE POLICE CORPS (BASIC COURSE),
IN APELDOORN AND 2. REGIONAL INSTITUTES FOR CADETS IN HOORN
AND ZUTPHEN. THE FINANCE MINISTRY OPERATES THE CUSTOMS
EDUCATION INSTITUTE IN ELSPEET. THE MARECHAUSSEE HAVE
THEIR OWN TRAINING FACILITIES IN APELDOORN.

D. Q: WHAT TRAINING HAVE INSTRUCTORS OF THESE FACILITIES HAD, AND WHAT ARE THEIR CAPABILITIES FOR NARCOTICS INSTRUCTION: A: MOST OF THE INSTRUCTORS HAVE NOT HAD FORMAL TRAINING BUT ARE RECRUITED FROM WITHIN THE RESPECTIVE ENFORCEMENT ORGANIZATIONS. THE BEST TRAINED INSTRUCTOR APPEARS TO BE THE COMMANDER OF THE MARECHAUSSEE TRAINING SCHOOL IN APELDOORN, WHO HAD FORMAL TEACHER TRAINING IN THE MARECHAUSSEE AND HAS TAUGHT FOR 13 YEARS, SIX OF THEM INCLUDING NARCOTICS.

E. WHAT NARCOTICS TRAINING HAS BEEN PROVIDED TO/BY THEM WITHIN THE PAST THREE YEARS? BY USG, UN OR OTHER ORGANS? A: TO OUR KNOWLEDGE, THE ONLY NARCOTICS TRAINING PROVIDED TO THE INSTRUCTORS RECENTLY, OTHER THAN WHAT THEY ARE OBTAINING WITHIN THEIR ORGANIZATIONS, HAS BEEN THAT OFFERED BY THE US GOVERNMENT, INCLUDING THE DEA INSTRUCTOR TRAINING LIMITED OFFICIAL USE

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COURSE GIVEN LAST APRIL IN AMSTERDAM AND THE US CUSTOMS INTERNATIONAL NARCOTICS CONTROL TRAINING COURSE TAKEN BY MR KIENSTRA LAST MARCH IN WASHINGTON. THE DTUCH HAVE NOT PROVIDED TRAINING TO ANY OTHER COUNTRY OR INTERNATIONAL ORGANIZATION.

F. Q: WHAT ARE THE AVAILABLE MEASURABLE MEASURABLE RESULTS (OR BEST ASSESSMENT) OF LOAL TRAINING PROVIDED THUS FAR (I.E., SEIZURES, ARREST, ETC.)? A: WHILE IT IS DIFFICULT TO ATTRIBUTE CHANGES IN CRIME STATISTICS TO TRAINING, THERE HAS BEEN A STEEP UPWARD TREND IN BOTH ARRESTS AND SEIZURES WHICH WE BELIEVE WAS AT LEAST REINFORCED

BY OUR TRAINING. SPECIFICALLY, THE COURSES INTRODUCED NEW IDEAS AND METHODS, FOSTERED A PROBLEM-SOLVING APPROACH TO POLICE WORK AND MADE THOSE WHO ATTENDED MORE AWARE OF THE SCOPE OF THE NARCOTICS PROBLEM AND OF THE NEED TO POOL INTELLIGENCE WITHIN AND BETWEEN LAW ENFORCEMENT ORGANIZATIONS.

G. Q: WOULD HOST COUNTRY ACCEPT A PROGRAM TO DEVELOP ITS OWN NARCOTICS TRAINING PROGRAMS AS OUTLINED? A: WE ASSUME THE QUESTION MEANS "AS OUTLINED IN PARAGRAPHS 2 AND 3 REFTEL". WORKING LEVEL OFFICIALS IN THE DUTCH GOVERNMENT ARE AWARE FROM STATEMENTS BY CHAMBERS OF FSI AND MEANS OF DEA/TRI DURING THEIR NOVEMBER VISIT HERE THAT THE US IS SHIFTING THE EMPHASIS OF ITS TRAINING PROGRAMS, AND THEY REALIZE THAT THERE WILL PROBABLY BE ONLY ONE MORE DEA COURSE ON THE LINES OF THAT SCHEDULED FOR NEXT MARCH. THEY WERE DISAPPOINTED BUT REALISTIC. WE SHARE

THE OPINION OF CHAMBERS AND MEANS THAT THE DUTCH HAVE DONE
A REMARKABLE JOB OF ASSIMILATING THE TRAINING THEY HAVE
RECEIVED FROM THE US AND OF INSTITUTIONALIZING IT.
CHAMBERS AND MEANS THOUGHT THE DUTCH WERE POSSIBLY AHEAD OF
ANY OTHER COUNTRY WE HAVE TAUGHT. THERE IS A POSSIBILITY
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THAT EVEN WITHOUT MORE HELP FROM THE US, THE DUTCH CAN
BECOME SELF-SUFFICIENT. BUT IT STRIKES US THAT WE HAVE
THE OPPORTUNITY HERE TO MAKE THE NETHERLANDS A MODEL FOR
OTHER COUNTRIES OF WHAT CAN BE DONE WITH US HELP. TO
ENSURE SUCH A RESULT, IT SEEMS WORTH A SLIGHTLY EXTRA EFFORT.
THE ELABORATE THREE-PHASE PROGRAM OUTLINED IN PARAGRAPH 2
REFTEL MAY NOT BE NECESSARY. INSTEAD WE COULD OFFER THE
DUTCH THE OPPORTUNITY TO CONSULT WITH MEMBERS OF THE
SPECILAIZED TRAINING TEAM FROM DEA TO ASSESS WHAT HAS
BEEN DONE SO FAR AND WHAT MORE NEEDS TO BE DONE. WE THINK

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THAT THE HEAD OF THE NATIONAL NARCOTICS UNIT, VAN STRATEN,
AND OTHER HIGH LEVEL POLICE OFFICIALS WOULD BE RECEPTIVE TO

SUCH AN OFFER OF COOPERATION, BUT WE MAY WANT TO CONFER WITH THEIR SUPERIORS IN THE MINISTRIES OF JUSTICE AND INTERIOR AND CONSIDER WHETHER TO CONSULT THE FOREIGN MINISTRY. AS FOR CUSTOMS, WE REPORTED IN THE HAGUE 5703 THAT WHEN WE ORIGINALLY SUGGESTED IN 1974 THAT DUTCH CUSTOMS PARTICIPATE IN US TRAINING COURSES, OUR PROPOSALS WERE REJECTED BY THE RESPONSIBLE FINANCE MINISTRY OFFICIALS UNTIL AMBASSADOR GOULD INTERCEDED WITH FINANCE STATE SECRETARY VAN ROOIJEN. WHEN CHAMBERS WAS HERE, HE AND AN EMBASSY OFFICER MET WITH THE CUSTOMS OFFICIALS IN CHARGE OF TRAINING AND NOTICE THE AMBIVALENCE WITH WHICH THEY DISCUSSED US HELP. THEY ACKNOWLEDGED HOW USEFUL THE US CUSTOM COURSES HAD BEEN AND MENTIONED HOW AMBASSADOR GOULD'S INTERVENTION WITH VAN ROOIJEN CREATED INTEREST AT THE TOP OF THE MINISTRY THAT WAS STILL OPENING DOORS FOR THE CUSTOMS SERVICE. BUT THEY EMPHASIZED THAT ONE COURSE HERE WAS SUFFICIENT OFFICIAL USE

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FICIENT. DEA SAIC LOGAN BELIEVES THAT DUTCH CUSTOMS OFFICERS NEED MORE TRAINING THAN THEY HAVE OBTAINED, AND WE THINK THIS NEED COULD BE SATISFIED BY SENDING ONE OR TWO MID-LEVEL CUSTOMS OFFICERS TO THE FIVE WEEK INTERNATIONAL NARCOTICS CONTROL COURSE MENTIONED IN STATE 303843. THE MARECHAUSSEE DO NOT NEED ANY HELP AND IN FACT SEEM TO BE THE BEST CANDIDATES FOR GIVING HELP. A US ASSESSMENT TEAM MIGHT RECOMMEND THAT THE SEVERAL MINISTRIES COORDINATE THEIR NARCOTICS TRAINING WITH THE MARECHAUSSEE, WITH A VIEW TO COMBINING SOME OF THEIR COURSES.

H. Q: WHAT ARE MISSION'S RECOMMENDATIONS AS TO BEST APPROACH WHEREBY US COULD ASSIST IN IMPROVING LOCAL TRAINING CAPABILITIES FOR NARCOTICS LAW ENFORCEMENT? SPECIALIZED TRAINING IS NEEDED ON SUBJECTS SUCH AS METHODS OF FATHERING AND ANALYZING INTELLIGENCE, TASK FORCE CONCEPTS, INTEGRATION OF POLICE ENFORCEMENT AND INTELLIGENCE UNITS AND MARINE AND AIR PROGRAMS TO COMBAT NARCOTICS SMUGGLING.

I. Q: WHAT IS THE FEASIBILITY, PROBABILITY AND CAPABILITY OF HOST COUNTRY CONDUCTING REGIONAL TRAINING? I.E., TRAINING FOR NEIGHBORING COUNTRIES? THE NETHERLANDS AT PRESENT IS JUST BARELY CAPABLE OF TRAINING ITS OWN NARCOTICS LAW ENFORCEMENT PERSONNEL, IN PART BECAUSE IT DOES NOT SEEM TO BE GETTING THE MOST OUT OF ITS OWN TRAINING SYSTEM DUE TO LACK OF COORDINATION. BY 1978, GIVEN A LITTLE EXTRA SUPPORT FROM THE US INCLUDING HELP ON COORDINATION OF EXISTING TRAINING, THE DUTCH MAY BE ABLE TO OFFER TRAINERS AND FACILITIES TO OTHER COUNTRIES. GIVEN THE DUTCH ABILITY WITH LANGUAGES, THEY MAY BE THE IDEAL EUROPEANS TO PROVIDE SUCH TRAINING. BY 1978, MOREOVER, THE DETECTIVE SCHOOL

AT ZUTPHEN, AN EXCELLENT FACILITY, WILL HAVE DOUBLED ITS
CAPACITY. THE PROBLEM WE FORESEE IS NOT SO MUCH WITH THE
DUTCH AS IT IS WITH OTHER EUROPEAN COUNTRIES BEING
WILLING TO ACCEPT DUTCH TUTELAGE, A QUESTION THAT
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COULD ONLY BE ANSWERED BY OTHER EMBASSIES.
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